



#### IV. Annexes

## FOOTNOTES

(References to testimony and exhibits refer to the transcript of Commission hearings and documents received in evidence by the Commission during hearings from August 16, 1967 to January 4, 1968.)

### INTRODUCTION

1. Testimony of Robert Nelson, Nov. 10, p. 64.
2. Testimony of Alfred Henderson, Nov. 20, p. 76.

### THE POLITICAL FRAMEWORK

1. Chemick, J., Indik, B. P., and Sternlieb, G. *Newark, New Jersey Population and Labor Force Characteristics, Spring 1967*. New Brunswick: Institute of Management and Labor Relations, Rutgers University, 1967, p. XI.
2. Cunningham, John T., *Newark*, New Jersey Historical Society, Newark, N. J., 1966.
3. Staff interview with Harry S. Reichenstein, Newark City Clerk, Nov. 29, 1967.
4. Cunningham, *op. cit.*
5. *Ibid.*
6. *Ibid.*
7. Staff interview with Donald Malafronte, Administrative Assistant to the Mayor of Newark, Dec. 5, 1967; Staff interview with Henry Connor, Executive Director, Newark Association of Commerce and Industry, Nov. 16, 1967.
8. Staff interview with John Redden, Newark Deputy Police Chief, Dec. 1, 1967.
9. Staff interview with Samuel Convissor, formerly Administrative Assistant to the Mayor of Newark, Nov. 8, 1967.
10. *Ibid.*; Staff interview with Paul Busse, former Newark City Business Administrator, Nov. 21, 1967.
11. Staff interview with George Richardson, New Jersey Assemblyman, Dec. 1, 1967.
12. Staff interview with Ferdinand Biunno, Newark City Business Administrator, December 8, 1967; Staff interview with James Alloway, Woodbridge City Business Administrator, November 30, 1967; Busse, interview, Nov. 21, 1967.
13. Convissor, interview, Nov. 8, 1967.
14. Testimony of George Richardson. Dec. 8, pp. 57-59.
15. Staff interview with Newark Mayor Hugh J. Addonizio, Dec. 7, 1967.
16. Staff interview with Salvatore Bontempo, former Newark City Commissioner. Dec. 2, 1967.
17. Testimony of Dominick Spina, Nov. 6, p p 55-57.
18. Staff interview with Professor Stanley Winters, Jan. 5, 1968.
19. Testimony of Thomas Hayden, Dec. 8, p. 13.
20. Staff interview with Msgr. Thomas Carey, Queen of Angels Church, Nov. 12, 1967.
21. Spina, testimony, Nov. 6, p. 60.
22. Staff interview with Kenneth Gibson, candidate for Mayor of Newark in 1966, Nov. 21, 1967.
23. Staff interview with Bernice Bass, radio personality, Nov. 12, 1967.
24. Testimony of Donald Malafronte, Oct. 23, pp. 30-40.
25. Spina, testimony, Nov. 6, p. 71.
26. Staff interview with Bernice Bass, radio personality, Dec. 6, 1967.
27. Spina, testimony, Nov. 6, p. 73.
28. *Id.*, p. 75.
29. Malafronte, testimony. Oct. 23, 1967, pp. 68-70.
30. *Newark Evening News*, May 24, 1967.
31. *Newark Evening News*, May 25, 1967.
32. *Newark Evening News*, May 29, 1967.
33. Spina, testimony, Nov. 6, p. 105.
34. Bontempo, interview, Dec. 2, 1967.
35. Staff interview with James Threatt, Executive Director. Newark Human Rights Commission, Dec. 4, 1967.
36. *Ibid.*
37. Malafronte, testimony, Sept. 29, p. 106.
38. Malafronte, interview. Dec. 5, 1967.
39. Carey, interview, Nov. 12, 1967.
40. Staff interview with Douglas Eldridge. Newark Evening News, November 18, 1967; Connor, interview, Nov. 16, 1967.
41. Bontempo, interview, Dec. 2, 1967.
42. Staff interview with Harry McDowell, Newark Finance Director, Dec. 11, 1967.
43. Staff interview with Norrnan Schiff, Newark Corporation Counsel, Dec. 7, 1967.
44. Staff interview with Sollie Forcella, Chief Assistant Assessor of Newark. Nov. 29, 1967.
45. McDowell, interview. Dec. 11, 1967.
46. *Newark Evening News*, Dec. 1, 1965.
47. Testimony of Deputy Chief John Redden. Nov. 3, p. 75.  
-- *Id.*, pp. 78-80.
49. Richardson, testimony, Dec. 8, p. 71.
50. Carey, interview, Nov. 12, 1987.

### POLICE

1. However, because the department can never fill its quota for patrolmen, the budget only provides for 1,173 patrolmen. If the department could show the City Council that it could recruit more men, money would be available for 1,273 patrolmen.
2. See Twenty-Ninth Annual Report of the Division of Local Finance, State of New Jersey (1966), p. 337.
3. See City of Newark, Financial Report, Year Ended December 31, 1966 (1967), p. 23.
4. Testimony of Dominick Spina, Oct. 30, p. 18. This 190 includes present strength under authorized quota (133 patrolmen—and 7 sergeants) and present leaves of absences (about 20) and pending retirements (about 30).
5. Staff interview with Sergeant Higgins, Administration Division, Newark Police, Oct. 27, 1967.
6. Minimum entrance requirements for Civil Service Examinations are: High school graduation, age 21-30, two-year residence in Newark, no criminal record, height: 5'7", weight: 135 lbs., visual acuity: 20/30.
7. Higgins, interview, Oct. 27, 1967.
8. Staff interview with Captain Krahe, Nov. 17, 1967.
9. Staff interviews with: Deputy Chief Cohen, Nov. 16, 1967; Deputy Chief Redden, Nov. 8, 1967; Captain Martin, Nov. 2, 1967; Captain Williams, Oct. 27, 1967 and Captain Krahe, Nov. 17, 1967.

10. Staff interview with Leo A. Culloo, Exec. Sec., New Jersey State Police Training Commission, Nov. 14, 1967.
11. President's Commission on Law Enforcement and Administration of Justice, *Task Force Report, The Police*, p. 132.
12. Spina, testimony, Oct. 30, p. 15.
13. Higgins, interview, Oct. 27, 1967. The distribution of Negroes throughout the ranks is as follows:

	Negro	Present Strength	Authorized Quota
Chief of Police	0	1	1
Deputy Chief of Police	0	7	7
Inspector	0	9	9
Captain	1	28	28
Lieutenant	4	98	98
Sergeant	4	96	102
Patrolman	136	1,140	1,273
	---	---	---
	145	1,379	1,512

14. The following is a list of figures compiled for Civil Service examinations for the Newark Police Department in a three-year period. Appeared November, 1967 in the *Newark Sunday News*.

Date Given	No. Filed	Examined	Passed	Appointed
May 1965	233	181	47	33
Sept. 1965	196	153	22	16
Dec. 1965	203	139	39	25
May 1966	166	142	36	16
Aug. 1966	168	137	21	11
Nov. 1966	178	151	35	18
April 1967	311	231	42	24
Aug. 1967	250	186	36	(20-25 will be appointed)

15. Spina testimony, Oct. 30, p. 18.
16. Testimony of Deputy Chief John Redden, Nov. 3, p. 23.
17. International Association of Chiefs of Police, *Survey of the Police Department, Baltimore, Maryland, Washington, Dec., 1965*, p. 475.
18. *Newark Evening News*, Feb. 2, 1967.
19. In a 1961 survey of status given to occupations, the police ranked 54th out of 90 occupations. President's Commission on Law Enforcement and Administration of Justice, *Task Force Report, The Police*, p. 134.
20. Staff interview with Lieutenant Jerry Dwyer, Nov. 2, 1967.
21. President's Commission on Law Enforcement and Administration of Justice. *op. rit.* p. 141, quoted from the British Home Office Committee on Police Service in England, Scotland and Wales.
22. Grand Jury Presentment, Superior Court of Essex County, April 26, 1965.
23. Redden, testimony, Nov. 3, p. 86.
24. *Id.*, pp. 72, 74, 82 and 114.
25. Spina, testimony, Oct. 30, p. 34-35.
26. *Id.*, p. 66.
27. Staff interview with Captain Edward Williams, Oct. 27, 1967.
28. Staff interview with John P. Linehan, Nov. 20, 1967.

29. A complete description of the proposed program was submitted in evidence to the Commission. Exhibit C-35, Application for Police Community Relations Training Program.
30. Testimony of James Threatt, Nov. 6, p. 22-23.
31. *Ibid.*
32. *Ibid.*
33. Staff interview with Howard Devaney, Nov. 1, 1967.
34. Threatt, testimony, Nov. 6, pp. 27-28.
35. Testimony of Timothy Still, Oct. 13, p. 29.
36. For an example of such a case, see *Newark's Poor and the Law*, Newark Neighborhood Legal Services, Report, 1966-67, p. 17.
37. Spina, testimony, Oct. 30, p. 75.
38. For a history of the Civilian Review Board Controversy in Newark, 1965 see the Human Rights Commission's Public Hearings, Testimony: June 21, July 13, July 27, and Aug. 3, 1965.
39. Cray, Ed. *The Big Blue Line*, New York: Coward-McCann, Inc., 1967, p. 210.
40. Staff interview with David M. Satz, U. S. Attorney, Nov. 21, 1967.
41. Staff interview with Brendan Byrne, Essex County Prosecutor, Nov. 20, 1967.
42. Cray, *op. cit.*, p. 209.
43. *Newark Evening News*, July 22, 1967.
44. *Newark Evening News*, December 12, 1967.

## MUNICIPAL COURT

1. *Annual Report of the Administrative Director of the Courts*, Administrative Office of the Courts, Trenton. New Jersey, 1964-65, Table E-2.
2. Staff interview with Chief Magistrate James Del Mauro, Nov. 14, 1967.
3. *Ibid.*
4. Staff interview with Michael O'Connor, Clerk of the Newark Municipal Court, Nov. 22, 1967.
5. Staff interview with George W. Frazier, George's Bonding Agency, Oct. 26, 1967.
6. *Ibid.*
7. Staff interview with Lieutenant Howard Teutsch, Newark Police Department, Nov. 6, 1967.
8. Newark Police Department, *Annual Report*. Comparison of number of adults arrested, "Annual Report of Arrests", p. 14, with cellblock population, "Annual Report of Bureau of Special Assignments."
9. Staff inspection of facilities, Nov. 6, 1967.
10. Testimony of Deputy Chief John Redden, Newark Police Department, Nov. 3, p. 54.
11. Staff interview with Lieutenant Van Tyne, Corrections Officer, Essex County Jail, Nov. 16, 1967.
12. *Ibid.*
13. *Ibid.*
14. Staff inspection of facilities, Nov. 16, 1967.
15. Van Tyne, interview, Nov. 16, 1967.
16. *Ibid.*
17. Staff interviews with members of the Newark Bar, Nov. and Dec., 1967.
18. Van Tyne, interview, Nov. 16, 1967.
19. Frazier, interview, Oct. 26, 1967.
20. Memorandum to Hon. James R. Giuliano, Acting Assignment Judge from Peter Murray, Director of the Essex County Legal Aid Society concerning Summary and Evaluation of the Newark Summer Project, Nov. 14, 1966, p. 2.
21. Staff interview with Mrs. Florence Peshoe, Legal Aid Society, Rutgers Law School, Nov. 23, 1967.
22. Staff interview with Ralph Schmidt, Business Manager, Essex County Jail, Nov. 16, 1967.

23. Peshoe, interview, Nov. 23, 1967.
  24. *Ibid.*
  25. Del Mauro, interview, Nov. 14, 1967.
  26. Staff observation of court proceedings, Nov., 1967.
  27. *Annual Report of the Administrative Director of the Courts, op. cit.*
  28. Staff observation of court proceedings, Nov., 1967.
  29. Del Mauro, interview, Nov. 14, 1967.
  30. Staff examination of a sample of case records. The sample is composed of 167 cases; the total number of completed cases began during two approximately one-week periods, April 14-21, 1967 and May 19-26, 1967.
  31. N. J. Rules 8: 4-3, *Rules Governing the New Jersey Courts*, Soney & Sage Co., Newark. New Jersey, 1968, p. 624.  
 “. . . The court may refuse to accept a plea guilty, and shall not accept such plea without first determining that the plea is made voluntarily with understanding of the nature of the charge . . .”
  32. Staff observation of court proceedings, Nov., 1967.
  33. Del Mauro, interview. Nov. 14, 1967.
  34. Staff examination of a sample of case records.
  35. Del Mauro, interview, Nov. 14, 1967.
  36. Staff examination of a sample of case records.
  37. Staff interview with Peter Murray, Public Defender, Nov. 8, 1967.
  38. Del Mauro, interview, Nov. 14, 1967.
  39. Staff interviews with members of the community and of the Newark Bar, Nov. and Dec., 1967.
  40. *Ibid.*
  41. *Ibid.*
  42. *Ibid.*; Staff observations of court proceedings.
  43. N. J. Rules 1:3-1(c) *op. cit.*, p. 55.
  44. Staff observation of court proceedings, Nov. 1967.
  45. *Ibid.*
  46. Del Mauro, interview, Nov. 14, 1967.
  47. The law allows a judge to take into account the fact that a witness is disinterested in weighing his testimony, but he cannot give testimony extra weight merely because the witness is a policeman.
  48. Staff examination of a sample of case records.
  49. *Ibid.*
  50. Del Mauro, interview, Nov. 14, 1967.
  51. Staff interview with Mrs. Anna Mae Sheppard, Assistant Administrator, Newark, Legal Services Project, Oct. 26, 1967.
  52. Staff interviews with members of the Negro community and of the Newark Bar, Nov. and Dec., 1967.
  53. Staff interviews with members of the Newark Bar, Nov. and Dec., 1967.
- ## THE ECONOMIC FRAMEWORK
1. Chernick, J., Indik, B., and Sternlieb, G., *Newark, New Jersey Population and Labor Force Characteristics, Spring 1967*. New Brunswick, Institute of Management and Labor Relations, Rutgers, the State University, 1967, p. 7.
  2. For example, Newark's population in 1950 was 417,000. It shrank to 397,000 in 1960. *Census of Population 1960*, Vol. J., New Jersey, p. 141. Recent estimates are around 400,000.
  3. Chernick, *et al.*, *op. cit.*, p. 20.
  4. *Id.*, pp. 3, 4.
  5. *Id.*, p. 3.
  6. *Master Plan*, 1964, City of Newark, N. J., pp. 119-121.
  7. Testimony of Mayor Hugh Addonizio, Sept. 29, p. 38.
  8. *Ibid.*
  9. Testimony of Carl L. Marburger. Sept. 28, p. 15.
  10. In the school year 1965-66 Newark school spent \$521.03 per pupil (general operating costs). New Jersey Taxpayers Association, Inc. *Financial Statistics of New Jersey Local Governments*, 1967, p. 25.
  11. About one-third of the students in the upper grades drop out before graduation. Testimony of Donald Malafronte, Sept. 29, p. 21.
  12. Chernick, *et al.*, *op. cit.*, p. 10.
  13. Based on letters from Herbert Bienstock, Regional Director, U. S. Department of Labor, Nov. 17, 1967, and Dec. 5, 1967.
  14. Malafronte, testimony, September 29, p. 21.
  15. Newark Model Cities Application, Part 2 (B), Table 1. The city estimates that the total housing stock is 136,777 units. On the other hand, the total number of households has been estimated at 123,600 in "Survey of Buying Power," *Sales Management*, June 10, 1967, p. D-169. The difference is probably due to the high vacancy rate in dilapidated units.
  16. *Sales Management*, June 10, 1967, p. D-173.
  17. U. S. Department of Housing and Urban Development, *New Jersey by Localities*, June 30, 1967, (accounting machine listing).
  18. New Model Cities Application, Part 3, Component B, p. 304. 60% will be for middle income families; 20% for upper income families.
  19. General revenue for the year ending December 31, 1965 was \$116,295,000. U. S. Bureau of the Census, *City Government Finances in 1965-66*. GF No. 12, p. 36. This probably includes school taxes and excludes county taxes. For the year ending December 31, 1966, total resources were \$118,360,100. *Financial Report, City of Newark, N. J.*, Part I, p. x. This apparently excludes federal payments of the Housing Authority, but includes state aid for school construction.
  20. In 1966, Newark spent \$6,804,900 on interest and retirement of school and municipal bonds (\$2,273,800 interest). This is six percent of total expenditures. *Financial Report, City of Newark, N. J.*, Part I, pp. xi, xv.
  21. Eighth Report of the Commission on State Tax Policy (1955) p. 15.
  22. U. S. Bureau of the Census, *State Government Finances 1966*, GF No. 11, p. 13.
  23. *Id.*, p. 14.
  24. *Id.*, p. 11. Data is summarized in Table 2.
  25. *Id.*, p. 49.
  26. U. S. Bureau of the Census, *Governmental Finances in 1965-66*. GF No. 13, p. 50.
  27. *Ibid.*
  28. U. S. Bureau of the Census, *State Government Finances in 1966*. GF No. 11, p. 12. This figure is for "intergovernmental revenue from the Federal Government."
  29. Information obtained from John Forrer, Special Assistant to the Commissioner, New Jersey Department of Community Affairs.
  30. Reprinted in the Ninth Report of the Commission on State Tax Policy (1958), p. 8.
  31. Hunter, Gilbert T., "New Jersey's Prize Tax Haven," reprinted in the hearing before the Special Assembly Committee on County and Municipal Government on Assembly Bill No. 20—Dissolution of the Borough of Teterboro, Vol. I. P. 109 *et seq.* (1967).
  32. *Zbid.*
  33. Ninth Report of the Commission on State Tax Policy (1958), pp. 24-31. The total per capita tax burden

in New York and Pennsylvania is higher, due to the progressive nature of a graduated personal income tax in New York, and the less regressive nature of the sales tax in Pennsylvania.

34. Sternlieb, G., *The Tenement Landlord*, New Brunswick, Urban Studies Center, Rutgers the State University, 1966, p. 214.
35. *Id.*, p. 211.
36. Staff interview with David Kislak, Nov. 24, 1967.
37. Staff interview with Donald Malafronte, Administrative Assistant to the Mayor of Newark and P. Rernartl Nortman, Newark City Economist, Nov. 6, 1967.
38. *Ibid.*
39. *Ibid.*
40. *Budget of the United States Government, fiscal year ending June 30, 1968*, pp. 77. 339 and Sales Management, June 10, 1967, p. D-173.
41. *Newark Sunday News*, November 26, 1967.

## HOUSING

1. Ncuark has received the following amounts in housing and urban renewal funds:

	thousands
Low Rent Public Housing Grants	\$158,297
Urban Renewal Grants	117,898
College Housing Loans	1,469
Housing for Elderly and Handicapped Loans	3,590
Sec 220 Urban Renewal Mortgage Insurance	23,418
Sec 221 Below-Market Interest Rate Mortgage Insurance	20,308
	\$324,980

U. S. Department of Housing and Urban Development, New Jersey by Localities, June 30, 1967 (accounting machine tabulation).

2. Danzig, testimony, Dec. 5, p. 51.
3. *Id.*, pp. 51-52.
4. At the end of the 1967 session Congress appropriated \$10 million for the rent supplement program. The Department of Housing and Urban Development had requested \$40 million. The leased housing scheme had been implemented by 304 cities in the country, for a total of 47,677 units as of October 20, 1967. Under this scheme, the local housing authority may rent units from a landlord for one to five years, provide needed repairs, place a low-income family in the dwelling and supplement his rent. Staff interview with Mrs. Mary Burke Nicholas, Legislative Coordinator, Regional Office No. 1, U. S. Department of Housing and Urban Development, Nov. 9, 1967.
5. Newark Model Cities Application, Part 2 (B), Table 1.
6. Danzig, testimony, Dec. 5, p. 68.
7. *Id.*, pp. 66, 70.
8. Curvin testimony, Oct. 17, p. 75. Public housing projects in the immediate vicinity and their populations are:

Fuld	923
Hayes	5,296
Hayes (Elderly)	123
Scudder	6,548
Wright	5,278
	18,168

Total  
Annual Report, Newark Housing Authority, 1967.

9. Melchior, testimony, Oct. 31, pp. 50-51; Curvin, testimony, Oct. 17, pp. 73-74; staff interview with Lt. John Dunsmuir, Newark Police Department, Oct. 23, 1967.
10. Danzig, testimony, Dec. 5, p. G6.
11. However, he considers high rise buildings suitable for elderly persons or small families. *Id.* pp. 68. 92.
12. Staff interview with Willard R. McLear, Director, Tenant Selection Newark Housing Authority, Nov. 15, 1967.
13. Staff interview with Louis Danzig, Executive Director, Newark Housing Authority, Nov. 14, 1967.
14. McLear, interview, Nov. 15, 1967. .
15. Staff compilation from data supplied by Newark Housing Authority.
16. Sternlieb, G., and Barry M., *Social Needs and Social Resources Newark 1967*, Graduate School of Business, Rutgers, the State University, 1967, p. 9; Sternlieb, G., *The Tenement Landlord*, New Brunswick: Urban Studies Center, Rutgers, the State University, 1966, p. xv.
17. Sternlieb and Barry, op. cit., p. 8.
18. Chernick, J., Iudik, B., and Sternlieb, G., *Newark, New Jersey Population and Labor Force Characteristics, Spring 1967*, New Brunswick: Institute of Management and Labor Relations, Rutgers, the State University, 1967, p. 39.
19. This is the approximate surplus that would remain after a year, figuring \$66 per month remaining after normal maintenance and utility payments. From a study prepared for this commission by Prof. Leonard Chazen, School of Law, Rutgers, the State University.
20. Sternlieb, G., op. cit., pp. 215, 227; Sternlieb, testimony Dec. 4, pp. 99-100.
21. Newark Model Cities Application, Part 2 (A), p. 47.
22. Grisby, W., *Housing Markets and Public Policy*, Philadelphia: University of Pennsylvania Press, 1963, p. 109.
23. *Title 55, New Jersey Statutes Annotated*, sec. 14A-7 (c, d) (1967). Power for the local housing authority to enter into leasing agreements of the kind described was vested in 1938.
24. Sternlieb, G., op cit., pp. 164-170.
25. An account of the Newark Housing Authority's approach to planning may be found in Kaplan, H., *Urban Renewal Politics*. New York: Columbia University Press, 1963. The Executive Director of the Newark Housing Authority disputes the accuracy of the account. Danzig, interview, Nov. 14, 1967.
26. *Progress Report on Federal Housing Programs*, Subcommittee on Housing and Urban Affairs, Committee on Banking and Currency. U. S. Senate, 89th Congress, May 9, 1967, p. 87. Citizens participating in a group officially recognized as representative of residents in a project area in Newark do not feel that they have been allowed to play an effective role in planning. Staff interviews with Mrs. Mildred Helms, President of Clinton Hill Area Rehabilitation Committee, Nov. 11, 1967 and with Mrs. A. T. Sheppartl, Assistant Administrator, Newark Legal Services Project. Nov. 15, 1967.
27. Staff interview with M. Carter McFarland, Assistant Commissioner for program, FHA. Nov. 10, 1967 and with James Ranks, Director of the Office of Community Development, U. S. Department of Housing and Urban Affairs, Nov. 21, 1967.
28. Title 40, New Jersey Statutes Annotated, sec. 55-21, et seq. (1967).

29. Staff interview with Aldo Giacchino, Newark City Planner, Nov. 1, 1967 and with Alfred Booker, President of the Planning Board, Nov. 21, 1967.
30. *Ibid.*
31. Booker, interview, Nov. 21, 1967.
32. Data provided to staff by Donald Malafronte, Administrative Assistant to the Mayor of Newark, Oct. 27, 1967.
33. Chernick, *et al.*, *op. cit.*, p. 39.
34. Federal Housing Administration, *Analysis of the Newark, New Jersey Housing Market*, Washington, D. C.; Oct. 1965, p. 20.
35. Chernick, *et al.*, *op. cit.*, p. 38.
36. Data provided by Joseph D'Alessio on behalf of Joseph P. Nevin, Newark Housing Authority Consultant, Nov. 20, 1967.
37. Chernick, *et al.*, *op. cit.*, p. 39.
38. Staff interview with John D. King, Superintendent of Buildings, Division of Inspections, Nov. 17, 1967, and with Armand Lembo, Director, Division of Inspections, Nov. 27, 1967.
39. Blumrosen, A., "*Antidiscrimination Laws in Action in New Jersey, A Law-Sociology Study*," Rutgers Law Review, vol. 19, no. 2, (1965).
40. Frakt, A., "Administrative Enforcement of Equal Opportunity Legislation in New Jersey," *Rutgers Law Review*, vol. 21, no. 3 (1967).
41. Staff interview with Myron Levin, Housing Supervisor, State Division on Civil Rights, Jan. 5, 1968.
42. *Bergen Evening Record*, Oct. 23, 1967.
43. Downs, A., "*The Future of American Ghettos*," paper delivered at American Academy of Arts and Sciences Conferences on Urbanism, Cambridge, Mass., Oct. 27-8, 1967, p. 49.
19. Blumrosen, A., "Antidiscrimination Laws in Action in New Jersey, A Law-Sociology Study", *Rutgers Law Review*, vol. 19, no. 2, (1965), p. 196.
20. Frakt, Arthur N., "Administrative Enforcement of Equal Opportunity Legislation in New Jersey", *Rutgers Law Review*, vol. 21, no. 3, (1967), p. 446.
21. *Id.*, p. 463.
22. Staff interview with Ray Murphy, Human Resources Administration, City of New York, Nov. 9, 1967.

## PUBLIC SCHOOLS

1. Ashby, testimony, Dec. 11, pp. 43-44.
2. *Newark Evening News*, Dec. 5, 1967.
3. Titus, testimony, Dec. 7, pp. 48-49.
4. Model Cities Application, Part 2 (A), p. 17.
5. *Id.*, p. 14.
6. Staff interview with Franklyn Titus, Superintendent of Schools, Oct. 5, 1967.
7. Model Cities Application, Part 2 (A), p. 15.
8. *Ibid.*
9. *Id.*, p. 12.
10. *Id.*, p. 16.
11. *Ibid.*
12. *School Membership Report of Minority Groups in Newark Day Schools*, 1961-1966. (Data based on eye medical inspection and as reported to the State Department of Education) Sept. 8, 1967.
13. *Ibid.*
14. Titus, testimony, Dec. 7, p. 89.
15. *School Membership Report of Minority Groups in Newark Day Schools*, Sept. 8, 1967.
16. *Report of City-wide Trsting Program, Grades 3, 6, 7, October 1966*, Newark: Department of Reference and Research, Board of Education.
17. Ashby, testimony, Dec. 11, pp. 43-44.
18. Model Cities Application, Part 2 (A), pp. 17-19.
19. Session on December 27, 1966, Conference room of the Newark Board of Education.
20. Staff interview with Dr. John Henry Martin, Senior Vice President, Responsive Environments Corporation Englewood Cliffs, N. J. Oct. 25, 1967.
21. Model Cities Application, Part 2 (A), pp. 2-3.
22. *The New York Times*, Oct. 14, 1967; Ashby, testimony, Dec. 11, p. 25; Titus, testimony, Dec. 7, pp. 84-89.
23. Titus, testimony, Dec. 7, p. 57.
24. Model Cities Application, Part I (A), p. 2: Titus, testimony, Dec. 7, p. 51.
25. Staff interview with Fred Means, teacher at South Side High School and President of the Organization of Negro Educators, Nov. 3, 1967; Titus, testimony, Dec. 7, pp. 59-61.
26. Means, interview, Nov. 3, 1967.
27. *Ibid.*
28. Titus, testimony, Dec. 7, pp. 50-51, 79.
29. Letter of Dec. 18, 1967 from Donald W. Campbell, Newark Board of Education, Exhibit IV.
30. Titus, testimony, Dec. 7, pp. 66-79.
31. *Ibid.*
32. *Ibid.*
33. Letter to Mayor John Lindsay, "*Reconnection for Learning*," a Community School System for New York City, Mayor's Advisory Panel on Decentralization of New York City Schools, Nov. 1967, p. 2.

## WELFARE

1. Summary of Assistance Activity, Div. of Public Welfare, Dept. of Institutions and Agencies, June 1967.
2. Memorandum supplied by L. W. McCorkle, Comm., Dept. of Institutions and Agencies, Oct. 19, 1967.

## EMPLOYMENT

1. Chernick, J., Indik, B., and Sternlieb, G. Newark, *New Jersey Population and Labor Force Characteristics, Spring 1967*. New Brunswick: Institute of Management and Labor Relations, Rutgers, the State University, 1967, p. 6.
2. *Id.*, p. 9.
3. *Id.*, pp. 21, 22.
4. *Id.*, p. 4.
5. *Id.*, p. 28.
6. *Id.*, pp. 20, 21.
7. Newark Business and Coordinating Council (BICC), *Digest of Opportunities* (1967).
8. Memorandum from Urban League to BICC, May 26, 1967.
9. Chernick, *et al.*, *op. cit.*, p. 10.
10. Staff interview with Raymond Van Benschoten, Skills Center Satellite Director, Nov. 17, 1967.
11. Staff interview with William Blakely, formerly coordinator of Skills Bank, Nov. 14, 1967.
12. Description furnished by organization, dated March 17, 1967.
13. Memorandum dated Oct. 13, 1967 entitled "Operational Plan for Newark Concentrated Employment Program" by J. A. Hurlcy.
14. Chernick, *et al.*, *op. cit.*, p. 22.
15. Mercer, testimony, Dec. 4, p. 159.
16. Staff interview with Simon Esterowitz, Field Representative, Bureau of Apprenticeship Training, Nov. 2, 1967.
17. Jacobson, testimony, Dec. 5, 1967, pp. 23-24.
18. Marshall, F. R. and Briggs, V. M. *The Negro and Apprenticeship*, Baltimore: Johns Hopkins Press, 1967, p. 233.

3. Hunter, Bert, Who Pays for Public Assistance in New Jersey, Newark, N. J. Council of Social Agencies, Feb. 1967, Mimeo. Table III.
4. Statement of Objectives, Div. of Public Welfare. Approved by Board of Public Welfare, Nov. 18, 1966 and by Board of Control, Dec. 21, 1966.
5. Engleman, testimony, Dec. 4, p. 79.

## ANTIPOVERTY PROGRAMS

1. Detailed funding analysis for Program Year B, a nine-month period ending January 31, 1968:

### Versatile Funds

Small Business Development Corporation (terminated for lack of funds)	\$22,613
Community Action	480,893
Bessie Smith Community Center	...
COPE	148,820
Blazer	246,706
Central Administration	292,108
Leaguers	16,544
Senior Citizens	271,414
Project Enable	31,952
FOCUS	24,041
Seton Hall	51,749

Total Versatile . . . . . \$1,586,840

Allocation: 50% Community Action; 20% Manpower; 10% Administration and 20% Other (last five programs named)

### Earmarked Funds

Board of Education Head Start	\$893,216
Upward Bound	9,719
Pre-School Council	1,595,915
Fuld	29,688
Newark Legal Service	244,436
Senior Citizens	128,417
PAL	268,148

Total Earmarked \$3,269,539

Total for Program Year B 4,856,379  
Bessie Smith (Year C funds) 56,299

\$4,912,678

12-month rate: \$6,357,204

Figures furnished by the Accounting Dept., United Community Corporation.

2. Staff interview with Dean C. Willard Heckel, Rutgers Law School, Oct. 30, 1967. Edward Kirk, Director of the United Community Fund, confirmed this observation based on his own experience as secretary of UCC in a staff interview, Nov. 8, 1967.
3. Miss Josephine Nieves, acting Regional Director of the OEO office in New York City, is quoted as saying as late as April 1966 that Newark has become widely known as "one of the shining examples of a place where anti-poverty really works." *Newark Evening News*, April 21, 1966.
4. UCC was criticized in the testimony of Messrs. Lee Bernstein, Frank Addonizio, William Millard, Anthony de Fino and Mayor Addonizio before the Committee on the Judiciary, United States Senate, 90th Congress, 1st session, hearings on H. R. 421, as well as in the testimony of Mayor Addonizio and Police Director Spina before the Commission, Sept. 29, 1967 and Oct. 30, 1967, respectively.

5. In August 1967 Theodore M. Berry, Director of the Community Action Program, National OEO, described area boards after a visit to Newark as "outstanding examples of what can be done to alleviate areas of stress." *Newark Star Ledger*, Aug. 17, 1967.
6. From the beginning UCC has absorbed the brunt of the pressures and attacks from critics and has served as a buffer for delegate agencies; pre-school program, for example, has hardly been attacked at all. Staff interview with Mrs. Rebecca Andrads, Acting Director, Newark Pre-School Council, Nov. 6, 1967.
7. *Newark Star Ledger*, May 28, 1965.
8. Staff interview with Walter Dawkins, Nov. 8, 1967.
9. New York, City Budget, 1966-67.
10. Dr. L. Sylvester Odom, Executive Director, stated that the Mayor's first words even before social amenities were passed in their first official meeting were "about job slots." Staff interview with Dr. Odom, Nov. 20, 1967.
11. Staff interview with Duke Moore, member of the UCC Board, Nov. 10, 1967.
12. Phrase used by Rev. Kinmoth Jefferson, Executive Director, Greater Newark Council of Churches, staff interview, Oct. 27, 1967.
13. Although recent amendments have substantially altered the shape of the program, the following definition of "community action program" as stated in sections 202(a) and (b) of the Economic Opportunity Amendments of 1967 is useful. These programs are designed to:

1. "Provide services and assistance including innovative approaches to enable low-income persons to achieve economic independence, improve their living conditions, and increase their participation in community activities.
2. Stimulate agencies and institutions which provide services to low-income persons to expand, modify and improve their programs.
3. Mobilize, utilize, and coordinate relevant public and private resources."

Community action programs also require "the maximum feasible participation of residents of the area and members of the groups served in the planning, conduct, administration, and evaluation of all community action program components." There should be "maximum emphasis on local initiative and responsibility."

14. The UCC Board of Trustees is the only body of major significance in Newark which has a majority of Negro participants (84 Negroes out of 114). The Board of Education, with three Negroes out of nine, has the next highest percentage. Yet Newark's population is 52 per cent Negro.
15. Since the summer disorders the relationships between the Newark Legal Services Project and the city administration have become strained as the result of the former's role in assisting persons arrested during the disorders and the suit the project has filed to put the Newark Police Department in trusteeship. Staff interview with Oliver Lofton, Director, Newark Legal Services Project, Nov. 15, 1967.
16. R. Sargent Shriver, National OEO Director made the following statement in a letter to Rep. James C. Garner (R.-N. C.) regarding UCC's role in the disturbances:

"Despite advance publicity about documented proof of the involvement of anti-poverty workers in the Newark riots, none of the four witnesses (appearing

before the McClellan Committee)—Councilman Lee Berstein, Councilman Frank Addonizio, William Millard, and Anthony de Fino—were able to show any involvement in the riots, or a spark to the riots, by employees of OEO or its funded local agencies."

*Newark Evening News*, Sept. 13, 1967.

17. The New Jersey Bar Association has commented favorably on the role of the Newark Legal Services Project during the riot. In a recent report of the officers and staff of the project were cited as being among those throughout the state who "worked tirelessly to provide legal service for all who needed and qualified for help . . . in the best tradition of the legal profession."  
"Investigation of Allegations of Participation by Legal Service System in the Newark and Plainfield Riots," The Committee on Law and Poverty of the New Jersey Bar Association, Emanuel A. Honig, Chairman, p. 12.
18. There seems to be inadequate communication even to the elected Board of Trustees. Staff interview with Mrs. Shirley Lacy, members of the Bergen County CAP Board of Trustees. Nov. 13, 1967. and staff interview with Englewood Councilman Vincente K. Tibbs. Nov. 16, 1967.

## HEALTH

1. Model Cities Application, Newark, N. J. Part 2 (A), pp. 22-23.
2. National Commission on Health Services, *Newark Area Community Health Services Study*, June 1965, Report No. 1, pp. 33-31.
3. *Newark Evening News*, Feb. 13, 1963.
4. *Newark Star Ledger*, Sept. 20, 22, 23, 1967; staff interview with Mr. Albert Black, chairman of Newark's Human Rights Commission. Dec. 7, 1967.
5. Staff interviews with nurses during a tour of City Hospital on Nov. 4, 1967. Names withheld on request.
6. The Mayor's first choice to assume administrative leadership shortly after his election was Dr. Henry W. Kolbe of Philadelphia, Pa., who had agreed to come and at the last minute resigned. He was followed by Major Gen. Thomas J. Hartford who served a year and Col. James G. Pappas who left after 18 months as hospital director. *Newark Sunday Herus*, Sept. 26, 1965.
7. Staff interview with Malcolm Mauber, medical writer for the *Newark News*, Dec. 14, 1967.
8. Complaint filed with the U. S. Dept. of Housing and Urban Development by the NAACP Legal Defense and Educational Fund, Inc., on behalf of the Newark Area Planning Association and the Committee Against Negro and Puerto Rican Removal, p. 20.
9. Staff interview with Dr. Homer C. Watlsworth, President of the Kansas City Association of Trusts and Foundations, and Medical Consultant on the Newark Medical School proposal, Dec. 21, 1967.
10. Lewis, Mercer, Report on the Loss of Physicians' Services in Newark, The Hospital and Health Council of Metropolitan New Jersey, June 26, 1967, p. 1.
11. Anne Sommers, *Improving Ambulatory Medical and Health Services in New Jersey*, mimeo. Industrial Relations Section. Princeton University, Sept. 1, 1967, p. 145.
12. Staff interview with Dr. Douglas Ford, secretary of the New Jersey State Medical Society, Dec. 13, 1967

who noted that there was only two Negroes who hold senior staff or administrative positions in hospitals in Essex County.

## THE DISORDERS

### Newark

1. Testimony of Mayor Addonizio, Sept. 29, p. 12.
2. Testimony of George Richardson, Dec. 8, p. 62.
3. Testimony of Robert Curvin, Oct. 17, p. 68.
4. Testimony of Patrolman Vito M. Pontrelli, Nov. 3, p. 65.
5. *Id.*, p. 67.
6. *Id.*, p. 68.
7. Exhibit C-33.
8. Testimony of John W. Smith, Dec. 4, pp. 130-134.
9. *Pontrelli*, Nov. 3, p. 69.
10. Curvin, Oct. 17, p. 8.
11. Testimony of Police Inspector Kenneth C. Melchior, Oct. 31, p. 3.
12. Curvin, Oct. 17, p. 9.
13. *Id.*, p. 10.
14. *Ibid.*
15. *Id.*, p. 12.
16. *Ibid.*
17. Melchior, Oct. 31, p. 13-14.
18. Curvin, Oct. 17, p. 15-16.
19. Testimony of Timothy Still, Oct. 13, p. 43.
20. Melchior, Oct. 31, p. 17.
21. *Id.*, p. 18.
22. Testimony of Donald Wendell, Oct. 13, p. 110.
23. Melchior, Oct. 31, p. 20.
24. Curvin, Oct. 17, p. 18.
25. Staff interview at Beth Israel Hospital, Nov. 2, 1967.
26. Curvin, Oct. 17, p. 19.
27. Melchior, Oct. 31, p. 21.
28. *Ibid.*
29. Curvin, Oct. 17, p. 21.
30. Wendell, Oct. 13, p. 111.
31. *Id.*, pp. 44-45.
32. Testimony of Dominick Spina, Nov. 6, p. 104; Exhibit C-42. Leaflets.
33. Melchior, Oct. 31, p. 29.
34. Still, Oct. 13, p. 45.
35. Melchior, Oct. 31, p. 32.
36. Still, Oct. 13, p. 46.
37. Melchior, Oct. 31, p. 31.
38. Still, Oct. 13, p. 113.
39. Melchior, Oct. 31, p. 34.
40. Wendell, Oct. 13, p. 114.
41. *Id.*, Oct. 13, pp. 114-115.
42. Melchior, Oct. 31, p. 36.
43. *Id.*, p. 38.
44. *Ibid.*
45. Still, Oct. 13, p. 47.
46. *Id.*, p. 39.
47. *Id.*, p. 40.
48. Curvin, Oct. 17, p. 35.
49. Still, Oct. 13, p. 51.
50. *Id.*, p. 52.
51. *Ibid.*
52. Testimony of Deputy Chief John Redden, Oct. 31, p. 87.
53. Testimony of Donald Malafronte, Oct. 27, p. 54.
54. "Chronological Summary of Newark Riots", Newark Police Dept., Office of Planning and Research, Aug. 21, 1967, p. 5.
55. Redden, Oct. 31, p. 88.
56. Wendell, Oct. 13, p. 116.
57. Malafronte, Oct. 25, p. 62.



58. *Ibid.*
59. *Id.*, p. 72.
60. *Ibid.*
61. Curvin, Oct. 17, pp. 56-57.
62. Malafronte, Oct. 27, pp. 56-57.
63. *Id.*, pp. 58-59.
64. Testimony of Carl Harris, Dec. 18, p. 144.
65. Malafronte, Oct. 27, pp. 59-61.
66. Spina, Nov. 17, p. 161.
67. Exhibit C-25.
68. Malafronte, Oct. 27, pp. 72-74.
69. *Id.*, p. 27.
70. Spina, Nov. 17, p. 161.
71. Melchior, Oct. 31, p. 63.
72. Spina, Nov. 29, p. 87.
73. *Ibid.*
74. Melchior, Oct. 31, p. 64.
75. Malafronte, Oct. 27, p. 76.
76. Melchior, Oct. 31, p. 65.
77. *Id.*, pp. 69-70.
78. Exhibit C-19, A film made by WCBS-TV, on July 13, 1967.
79. Melchior, Oct. 31, p. 70.
80. *Ibid.*
81. Melchior, Oct. 31, p. 73.
82. *Ibid.*
83. Redden, Oct. 31, p. 74.
84. Melchior, Oct. 31, p. 75.
85. Malafronte, Oct. 27, p. 82.
86. *Id.*, p. 91.
87. Testimony of Mayor Hugh J. Addonizio, Sept. 29, p. 112.
88. Spina, Nov. 17, p. 169.
89. Malafronte, Oct. 27, pp. 90-91.
90. *Id.*, pp. 89-90.
91. Addonizio, Sept. 29, p. 112.
92. Testimony of Major Eugene Olaff, Oct. 3, p. 19.
93. Redden, Nov. 3, pp. 34-35.
94. *Id.*, p. 36.
95. Malafronte, Oct. 27, pp. 84-88.
96. Redden, Nov. 3, p. 34.
97. Spina, Nov. 17, pp. 169-170.
98. *Id.*, p. 169.
99. Redden, Nov. 3, pp. 35-36.
100. *Id.*, p. 37.
101. Addonizio, Sept. 29, p. 114.
102. Spina, Nov. 17, pp. 170-171.
103. Testimony of Governor Richard J. Hughes, Oct. 2, p. 73.
104. Olaff, Oct. 3, p. 14.
105. Testimony of Colonel David B. Kelly, Sept. 19, p. 67.
106. Olaff, Oct. 3, p. 21.
107. Kelly, Sept. 19, p. 74.
108. Olaff, Oct. 3, p. 20.
109. Kelly, Aug. 16, p. 40.
110. Hughes, Oct. 2, pp. 72-73.
111. Malafronte, Oct. 27, p. 111.
112. Kelly, Aug. 16, p. 41.
113. Hughes, Oct. 2, p. 74.
114. Olaff, Oct. 3, p. 21.
115. Kelly, Sept. 19, p. 86.
116. Hughes, Oct. 2, p. 75.
117. Kelly, Aug. 16, p. 46.
118. Kelly, Aug. 16, pp. 45-46, Sept. 19, pp. 90-91; Malafronte, Oct. 27, p. 113.
119. Kelly, Sept. 26, p. 34, Sept. 19, pp. 91-92; Malafronte, Oct. 27, p. 113.
120. Testimony of Atty. General Arthur Sills, Oct. 2, p. 21.
121. Testimony of General James F. Cantwell, Oct. 20, p. 24.
122. Spina, Nov. 29, pp. 120-121.
123. Addonizio, Sept. 29, p. 121.
124. Hughes, Oct. 2, p. 76.
125. Kelly, Sept. 19, pp. 91-92.
126. *Id.*, p. 65; Olaff, Oct. 3, pp. 22-23.
127. Kelly, Sept. 26, p. 19.
128. Cantwell, Oct. 20, pp. 67-70; Exhibit C-20.
129. Kelly, Sept. 26, p. 32.
130. Kelly, Sept. 19, p. 94.
131. Kelly, Sept. 26, pp. 26-27.
132. Kelly, Sept. 19, pp. 93, 99.
133. *Id.*, p. 93.
134. *Id.*, p. 97.
135. Spina, Nov. 29, p. 6.
136. Kelly, Sept. 19, p. 97.
137. Olaff, Oct. 3, p. 23.
138. Kelly, Sept. 19, p. 96.
139. Kelly, Sept. 26, p. 34.
140. "Operational Report", Newark, N. J.. Dept. of Defense, Exhibit C-20.
141. Hughes, Oct. 2, pp. 75-76; Kelly, Sept. 26, p. 25.
142. Sills, Oct. 2, p. 19.
143. Kelly, Aug. 16, p. 42.
144. Kelly, Sept. 19, p. 97.
145. *Id.*, p. 96.
146. Kelly, Sept. 26, p. 34.
147. Exhibit C-20.
148. *Ibid.*
149. Exhibit C-14.
150. Exhibit C-117.
151. Exhibit C-14.
152. Kelly, Sept. 19, pp. 41-47 and p. 94; Malafronte, Oct. 27, p. 114.
153. Kelly, Sept. 26, pp. 24-25 and p. 34.
154. "Special Riot Report," Newark Police Department, Oct. 24, 1967.
155. Testimony of Albert Black, Nov. 20, p. 37.
156. Testimony of Janie Carter, Nov. 20, pp. 112-114.
157. Testimony of Father Herbert G. Draesel, Nov. 20, pp. 11 et seq.
158. Testimony of John A. Thomas, Nov. 17, p. 39.
159. Testimony of Oliver Bartlett, Nov. 17, pp. 11-12.
160. *Id.*, p. 18.
161. Testimony of Carol Bartlett, Nov. 17, pp. 23-24.
162. Testimony of Rev. Dennis A. Westbrook, Nov. 17, p. 66.
163. *Id.*, p. 79.
164. *Id.*, p. 84.
165. Kelly, Sept. 26, p. 76; Cantwell, Oct. 20, p. 26.
166. Kelly, Sept. 26, p. 48.
167. Exhibit C-117.
168. Hughes, Oct. 2, p. 81.
169. Kelly, Sept. 26, p. 53; Exhibit C-11.
170. *Id.*, p. 51; Exhibit C-117.
171. *Ibid.*
172. Curvin, Oct. 17, p. 44.
173. Testimony of Enez King, Nov. 13, pp. 41-42.
174. *Id.*, p. 43.
175. *Id.*, p. 44.
176. Testimony of Major Victor Galassi, Dec. 7, p. 36, Exhibit C-158.
177. Testimony of Nancy Ferguson, Nov. 20, p. 85.
178. *Id.*, p. 86; Exhibit C-120.
179. Testimony of Alfred Henderson, Nov. 20, p. 66 et seq.
180. Testimony of Bow Woo Wong, Nov. 13, p. 24 et seq.
181. Testimony of Bertha L. Bixon, Nov. 13, pp. 10-11.
182. Ferguson, Nov. 20, p. 83.
183. Testimony of Joseph E. Hayden, Jr., Nov. 13, p. 119 et seq.

184. Testimony, Nov. 13 of: Pedro Felix, p. 3 *et seq.*; Elmo J. Sessoms, p. 59 *et seq.*; Courtney A. Week, Jr., p. 81 *et seq.*; Laura Peters, p. 113 *et seq.*; Herman W. Jackson, p. 124 *et seq.*; Willie J. Odom, p. 131 *et seq.*; Robert H. Pitts. p. 145 *et seq.*
185. Exhibit C-17.
186. Testimony of Charles A. Mc Lean, Nov. 28, p. 71; Kelly, Sept. 26, pp. 96-97; Galassi, Dec. 7, p. 137 *et seq.*; Silis. Oct. 2, pp. 21-24.
187. Galassi, Dec. 7, p. 140.
188. *Id.*, p. 42.
189. *Id.*, p. 138.
190. *Id.*, p. 144.
191. *Id.*, p. 145.
192. *Id.*, p. 150.
193. Mc Lean, Nov. 28, p. 69.
194. *Id.*, pp. 71, 74.
195. Inspector Thomas M. Henry, Nov. 28, p. 3.
196. Kelly, Sept. 26, pp. 92, 94.
197. Hughes, Oct. 2, p. 81.
198. *Id.*, p. 80.
199. Cantwell, Oct. 20, p. 80-81.
200. Hughes. Oct. 2, p. 84.
201. *Id.*, p. 86.
202. Spina, Nov. 29, p. 43.
203. Silis, Oct. 21, p. 21.
204. Hughes, Oct. 2, p. 87.
205. Spina, Nov. 29, p. 55.
206. Cantwell, Oct. 20, p. 39.
207. State Police Document. "Newark Riot—July 12-17, field, Oct. 24, pp. 56-57.
208. Report entitled, "Results of the Damage Survey of the Newark Riot, from July 12 to July 17, 1967", P. Bernard Nortman, Chief of the Office of Economic Development, City of Newark.
209. Testimony of Newark Fire Director John P. Caulfield, Oct. 24, pp. 56-57.
210. *Id.*, p. 63.
211. *Id.*, p. 64.
212. *Id.*, p. 65.
213. *Id.*, p. 97.
214. Exhibit C-3, minutes of meeting.
215. Kelly, Sept. 19, p. 9.
216. Addonizio, Sept. 29, pp. 41, 117.
217. Kelly, Sept. 19, p. 10.
218. Cantwell, Oct. 20, p. 24.
219. Kelly, Sept. 19, p. 12.
220. Olaff, Oct. 3, p. 8.
221. *Id.*, pp. 6-7.
222. Exhibit C-5.
223. Olaff, Oct. 3, p. 6.
224. Kelly, Sept. 19, pp. 15-17, 26-27; Exhibits C-4, C-6, C-7.
225. Kelly, Sept. 19, p. 20.
226. *Ibid.*
227. Kelly, Sept. 19, p. 28.
228. Olaff, Oct. 3, pp. 11-13.
229. Kelly, August 16, p. 33.
230. Kelly, Sept. 19, pp. 62-63.
231. *Id.*, p. 64.
232. *Id.*, pp. 41-44.
233. *Id.*, p. 46.
234. *Id.*, pp. 42-43.
235. Cantwell, Oct. 20, p. 31.
236. *Id.*, p. 9.
237. Kelly, Sept. 19, p. 8.
238. Redden, Nov. 3, p. 7.
239. *Id.*, pp. 7-18.
240. *Id.*, p. 21.
241. Malafrente, Oct. 27, p. 25.
242. Redden, Nov. 3, p. 24.
243. Spina, Nov. 17, p. 157.
244. *Id.*, p. 156.
245. *Id.*, p. 155.
246. *Id.*, p. 158.
247. Chronological Summary of Newark Riots, Planning and Research Office, Newark Police Department, p. 19.
248. Chernik, J., Indik, B. P., and Sternlieb, G., Newark, *New Jersey Population and Labor Force Characteristics, Spring, 1967*, New Brunswick: Institute of Management and Labor Relations, Rutgers University, 1967, p. 4.
249. Document made available by U. S. Attorney David Satz, exhibited, "Newark Riots—July 12-17, 1967, Analysis of Arrest Reports".
250. The State Police arrested 62 out of 104 for the same offenses. State Police documents, "Newark Riot—July 12-17, 1967," Annex 6.
251. Chernik, *et al.*, op. cit., pp. 6-8.
252. Spina, Nov. 29, p. 34.
253. Testimony of Brendan T. Byrne, Essex County Prosecutor, Nov. 27, p. 6.
254. *Id.*, p. 4.
255. *Id.*, pp. 5-6.
256. Spina, Nov. 19, p. 38.
257. Byrne. Nov. 27, p. 11.
258. *Ibid.*; Spina, Nov. 19, p. 38.
259. Byrne, Nov. 27, p. 17.
260. Staff Interview with William Anderson. Dec. 4, 1967.
261. Malafrente, Oct. 27, p. 93.
262. Spina, Nov. 17, pp. 88-81).
263. *Id.*, p. 89.
264. *Id.*, p. 90.
265. *Id.*, pp. 174-175.
266. Redden, Nov. 3, pp. 40-41.
267. *Id.*, p. 42.
268. Kelly, Sept. 26, p. 18.
269. Olaff, Oct. 3, pp. 25-26.
270. Kelly, Sept. 26, p. 18.
271. *Id.*, p. 53.
272. Cantwell, Oct. 20, p. 27.
273. *Id.*, p. 28.
274. *Id.*, p. 21).
275. Spina, Nov. 29, p. 59; Henry, Nov. 28, p. 20.
276. Redden. Nov. 3, p. 45; Spina, Nov. 29, p. 59.
277. Retlden, Oct. 31, p. 91.
278. Henry, Nov. 28, p. 9.
279. Redden, Nov. 3, p. 91.
280. Henry, Nov. 28, p. 20.
281. Byrne, Nov. 27, p. 55.
282. Kelly, Sept. 26, p. 53; State Police document, "Newark Riot—July 12-17, 1967", section entitled "Description", p. 10.
283. Olaff, Oct. 3, p. 7.
284. Spina, Nov. 29, p. 60.
285. Henry, Nov. 28, p. 30.
286. Redden, Nov. 3, p. 45.
287. Exhibit C-120.
288. Exhibit C-109.
289. Redden, Nov. 3, p. 76-77.
290. Spina, Nov. 29, p. 56.
291. Kelly, Sept. 26, p. 65.
292. Redden, Nov. 3, pp. 76-77.
293. *Id.*, p. 89.
294. *Id.*, p. 90.
295. See Exhibit C-14, Reports of Troops A, B and C.
296. Spina, Nov. 29, p. 62.
297. *Id.*, p. 8.
298. *Id.*, p. 9-10.

299. *Id.*, p. 10.
300. Testimony of Elmo J. Sessoms, Nov. 13, p. 63-68.
301. Exhibit C-14.
302. Redden, Nov. 31, p. 96.
303. Kelly, Sept. 26, p. 53.
304. *Id.*, p. 67.
305. *Id.*, p. 54.
306. *Id.*, p. 61.
307. *Id.*, p. 54.
308. Cantwell, Oct. 20, p. 19.
309. *Id.*, p. 14.
310. Kelly, Sept. 26, pp. 52-53; see also Exhibit C-11, a State Police Map of Newark.
311. Olaff, Oct. 3, p. 57.
312. Kelly, Sept. 26, p. 53.
313. Spina, Nov. 28, p. 14.
314. *Id.*, pp. 13, 124.
315. King, Nov. 13, p. 51; Sessoms, Nov. 13, pp. 68, 80.
316. Still, Oct. 13, p. 34.
317. Staff Interview with Lt. R. McConigle, Newark Police Dept., Jan. 12, 1968.
318. Testimony of Richard Spellman, Nov. 20, pp. 3-4.
319. *Id.*, p. 4.
320. Byrne, Nov. 27, pp. 21-23.
321. Letter from David M. Satz, Jr., United States Attorney, Jan. 30, 1968; see also letter from Andrew F. Zazzali, Jr., Assistant Prosecutor, Jan. 10, 1968.
322. Kelly, Oct. 9, p. 59; Sept. 26, p. 99.
323. Kelly, Sept. 24, p. 99.
324. *Id.*, p. 77.
325. Spina, Nov. 29, p. 62.
326. *Id.*, p. 64.
327. *Id.*, pp. 64-65.
328. *Id.*, p. 55.
329. Spina, p. 65.
330. Exhibit C-66.
331. Testimony of Thomas E. Hayden, Dec. 8, p. 47.
332. *Id.*, p. 49.
333. Curvin, Oct. 17, p. 80.
334. *Id.*, p. 79.
335. Still, Oct. 13, p. 80.
336. *Id.*, p. 78.
337. Malafrente, Oct. 27, p. 47.
338. Staff Interview with Russell Sackett, correspondent, Life Magazine, Dec. 15, 1967.
20. *Ibid.*
21. Hennessey, Nov. 24, p. 14.
22. Testimony of Capt. George C. Campbell, Nov. 14, p. 68.
23. Kelly, Oct. 9, p. 7.
24. *Id.*, p. 7; Campbell, Nov. 14, pp. 67-68.
25. Kelly, Oct. 9, p. 7; Campbell, Nov. 14, pp. 71, 109; Cameron, Nov. 10, p. 10.
26. Kelly, Oct. 9, p. 7.
27. Campbell, Nov. 14, pp. 71, 109; Kelly, Oct. 9, p. 7.
28. Campbell, Nov. 14, p. 100.
29. Cameron, Nov. 10, p. 10.
30. Nelson, Nov. 10, pp. 40-41.
31. *Id.*, p. 41.
32. Kelly, Oct. 9, p. 8.
33. *Ibid.*
34. Campbell, Nov. 14, p. 72.
35. Hetfield, Nov. 14, pp. 41-42.
36. Testimony of Attorney General Arthur J. Sills, Oct. 2, p. 25.
37. Kelly, Oct. 9, pp. 8-9, 13.
38. *Id.*, pp. 9-10.
39. *Id.*, pp. 10-11.
40. *Id.*, pp. 8, 11, 13.
41. Hetfield, Nov. 14, p. 43.
42. Campbell, Nov. 14, p. 73.
43. *Id.*, p. 77; Hennesxy, Nov. 24, p. 16; Kelly, Oct. 9, p. 11.
44. Campbell, Nov. 14, p. 76; Hennessey, Nov. 24, p. 16.
45. Campbell, Nov. 14, pp. 76-77; Hennessey, Nov. 24, p. 16.
46. New Jersey State Police, Plainfield Riot, July 14-21, 1967, Section 4.
47. Campbell, Nov. 14, pp. 77-78.
48. Staff Interview with Police Chief Milford Payne, Nov. 1, 1967.
49. New Jersey State Police, Plainfield Riot, July 14-21, 1967, Section 4.
50. Cameron, Nov. 10, pp. 19-20.
51. *Id.*, p. 20.
52. Kelly, Oct. 9, p. 11.
53. Campbell, Nov. 14, p. 93.
54. Kelly, Oct. 9, p. 15; Campbell, Nov. 14, pp. 87-89.
55. Campbell, Nov. 14, p. 87.
56. Kelly, Oct. 9, p. 11.
57. Campbell, Nov. 14, p. 83.
58. Kelly, Oct. 9, p. 17.
59. *Id.*, p. 19.
60. *Id.*, pp. 36-38.
61. *Id.*, p. 19.

## Plainfield

1. Testimony of Mayor George F. Hetfield, Nov. 14, p. 8; Col. David B. Kelly, Oct. 9, p. 5.
2. Testimony of Spurgeon Cameron, Nov. 10, p. 5. Testimony of Charles Miller, Nov. 10, p. 86.
3. *Ibid.*, Nov. 10, p. 86.
4. Cameron, Nov. 10, pp. 4-5.
5. Testimony of Lt. Daniel S. Hennessey, Nov. 24, p. 6.
6. Testimony of Robert Nelson, Nov. 10, pp. 31-34.
7. Hetfield, Nov. 14, p. 8; see also Hennessey, Nov. 24, p. 7, who arrived as this group was breaking up.
8. Hennessey, Nov. 4, p. 6.
9. *Id.*, p. 7.
10. Kelly, Oct. 9, p. 6; Cameron, Nov. 10, p. 6.
11. Nelson, Nov. 10, p. 39.
12. *Id.*, pp. 37-38.
13. Cameron, Nov. 10, p. 6.
14. Nelson, Nov. 10, p. 35.
15. Hennessey, Nov. 24, pp. 7-9.
16. Kelly, Oct. 9, p. 7; Hennessey, Nov. 24, pp. 11-14.
17. Kelly, Oct. 9, p. 7.
18. Hennessey, Nov. 12, pp. 11-12.
19. *Id.*, p. 12.
62. Campbell, Nov. 14, p. 111.
63. Kelly, Oct. 9, p. 36.
64. Statement by Comm'r. Paul N. Ylvisaker, Exhibit C-64, p. 2; Kelly, Oct. 9, p. 21; Ylvisaker, Nov. 27, p. 153.
65. Exhibit C-64, pp. 3, 5.
66. New Jersey State Police Report, Section 7.
67. Kelly, Oct. 9, p. 85.
68. Campbell, Nov. 14, pp. 82-83.
69. *Id.*, p. 105.
70. Kelly, Oct. 9, p. 11; Testimony of Sgt. Robert F. Kitzler, Nov. 24, p. 69.
71. Hennessey, Nov. 24, p. 20; Kelly, Oct. 9, p. 11.
72. Kitzler, Nov. 24, p. 72.
73. Hennessey, Nov. 24, p. 21.
74. *Id.*, p. 21.
75. Kitzler, Nov. 24, p. 74.
76. Sills, Oct. 2, p. 43.
77. Testimony of Deputy Comm'r. Joel Sterns, Nov. 27, pp. 162-163.

78. Exhibit C-64, p. 5; Kelly, Oct. 9, p. 22; Sills, Oct. 2, p. 28.
79. Exhibit C-64, p. 5; Sills, Oct. 2, p. 28.
80. Exhibit C-64, p. 5; Kelly, Oct. 9, p. 22.
81. Exhibit C-64, p. 6; Kelly, Oct. 9, pp. 22-23; Sills, Oct. 2, p. 30.
82. Sills, Oct. 2, p. 28.
83. Kelly, Oct. 9, pp. 23-26; Exhibit C-64, pp. 7-8; Ylvisaker, Nov. 27, pp. 128, 129, 177, 180; Sills, Oct. 2, pp. 31-33.
84. Exhibit C-64, pp. 7-8; Sills, Oct. 2, pp. 31-32.
85. Exhibit C-64, p. 7.
86. Ylvisaker, Nov. 27, p. 180.
87. Exhibit C-64, p. 9; Sills, Oct. 2, p. 32.
88. Exhibit C-64, p. 9; Sills, Oct. 2, p. 33.
89. Sills, Oct. 2, p. 33; Kelly, Oct. 9, p. 27.
90. Sills, Oct. 2, p. 35; Kelly, Oct. 9, pp. 28-29.
91. Kelly, Oct. 9, p. 29; Sills, Oct. 2, p. 34; Exhibit C-64, p. 9; Ylvisaker, Nov. 27, p. 183.
92. Exhibit C-64, pp. 9-10; Kelly, Oct. 9, p. 29.
93. Sills, Oct. 2, p. 34.
94. Compare Exhibit C-64, p. 10; Ylvisaker, Nov. 27, pp. 185-186; Kelly, Oct. 9, pp. 32; Sills, Oct. 2, p. 36.
95. Kelly, Oct. 9, p. 30.
96. Ylvisaker, Nov. 27, pp. 181, 184.
97. Exhibit C-64, p. 11; Kelly, Oct. 9, p. 30.
98. Sills, Oct. 2, p. 36; Ylvisaker, Nov. 27, p. 185.
99. Kelly, Oct. 9, pp. 32-35; Sills, Oct. 2, p. 37; Exhibit C-64, p. 10.
100. Sills, Oct. 2, p. 37.
101. *Id.*, p. 44.
102. Kelly, Oct. 9, pp. 32-33.
103. Ylvisaker, Nov. 27, p. 186.
104. Sills, Oct. 2, p. 42; Kelly, Oct. 9, p. 36.
105. Sills, Oct. 2, p. 42; Exhibit C-64, p. 12.
106. Kelly, Oct. 9, p. 38; Ylvisaker, Nov. 27, pp. 189-190.
107. Hennessey, Nov. 24, pp. 25-26.
108. *Ibid.*
109. Kelly, Oct. 9, p. 40.
110. Campbell, Nov. 14, p. 93.
111. Hennessey, Nov. 14, pp. 26-27, (Nov. 24).
112. Exhibit C-64, p. 13.
113. Kelly, Oct. 9, p. 42; Sills, Oct. 2, p. 50.
114. Exhibit C-64, p. 14; Kelly, Oct. 9, pp. 43-44.
115. Exhibit C-64, pp. 14-15.
116. Hennessey, Nov. 24, p. 32.
117. Kelly, Oct. 9, p. 43; Campbell, Nov. 14, p. 93; Sills, Oct. 2, p. 48.
118. Campbell, Nov. 14, p. 93.
119. Kelly, Oct. 9, p. 44.
120. *Id.*, pp. 45-46.
121. Ylvisaker, Nov. 27, p. 95.
122. *Id.*, pp. 196-197.
123. *Id.*, p. 199.
124. Kelly, Oct. 9, pp. 47-48.
125. *Id.*, p. 50.
126. Sills, Oct. 2, p. 51.
127. Miller, Nov. 10, p. 98.
128. *Ibid.*
129. Kelly, Oct. 9, p. 51.
130. Campbell, Nov. 14, p. 101.
131. *Id.*, p. 100.
132. Exhibit C-64, p. 21; Hennessey, Nov. 24, p. 46.
133. Sills, Oct. 2, pp. 46, 55.
134. Hetfield, Nov. 14, pp. 8-9; Campbell, Nov. 14, p. 108; Kelly, Oct. 9, p. 59.
135. Campbell, Nov. 14, p. 89.
136. Hennessey, Nov. 24, pp. 55-56; Campbell, Nov. 14, p. 112.
137. New Jersey State Police Report, July 14-21, 1967.
138. Campbell, Nov. 14, pp. 89, 96-97; Interim Police Report, July 28, 1967.

## Englewood

1. National Urban League Report as reported in *Bergen Record* November 17, 1964. The median income for Negro families in Bergen County is \$5,686 compared to the median income of \$11,800 for whites.
2. Testimony of Shirley Lacey, Nov. 21, p. 74; John O. Crawley, Nov. 21, pp. 13-18; Russell Major, Nov. 22, p. 156; Reverend Wellington Butts, II, Nov. 22, pp. 99, 102; Michael Romeo, Nov. 22, p. 113; Frederick P. Lee, Nov. 21, p. 51.
3. About 6% of the male workers of 14 years and older are unemployed. This happens to be the highest rate of any community in Bergen County. Testimony of Crawley, Nov. 21, p. 21.
4. Testimony of Michael Romeo, Nov. 22, p. 113; Lee, Nov. 21, p. 55; Lacey, Nov. 21, p. 93-95; Crawley, Nov. 21, p. 28.
5. Testimony of: Reverend Wellington Butts, Nov. 22, 1967, p. 100, line 9-19; Robert I. Miller, Nov. 22, p. 137; Russell Major, Nov. 22, p. 156; Staff interview with Crawley, Dec. 6, pp. 103-104.
6. Volk, Nov. 22, pp. 10-11.
7. *Id.*, p. 11.
8. *Id.*, p. 12.
9. *Id.*, p. 13.
10. *Id.*, p. 14.
11. Testimony of Captain William Harrington, Nov. 22, p. 78.
12. *Id.*, p. 79.
13. *Id.*, p. 68.
14. Testimony of Chief John Madden, Nov. 22, pp. 76-77.
15. *Id.*, p. 66.
16. *Id.*, pp. 66, 76.
17. Volk, Nov. 22, p. 11.
18. Harrington, Nov. 22, pp. 68, 71.
19. *Id.*, p. 69.
20. Harrington, Nov. 22, p. 70.
21. *Ibid.*
22. *Id.*, p. 72.
23. *Id.*, pp. 71-72.
24. *Id.*, pp. 73-74.
25. *Id.*, p. 75.
26. Volk, Nov. 22, p. 27.
27. *Ibid.*, p. 8.
28. *Ibid.*, p. 9.
29. Crawley, Nov. 21, p. 5.
30. *Ibid.*
31. Special Order No. 7-67 issued July 14, 1967, Englewood Police Department.
32. *Bergen Record*; Oct. 24, 1967, p. 2.
33. Volk, Nov. 22, p. 22.
34. Miller, Nov. 22, p. 138.
35. Crawley, Nov. 21, p. 7.
36. *Ibid.*; Butts, Nov. 22, p. 108; Lacey, Nov. 21, p. 84.
37. Frederick Lee, Nov. 21, p. 37.
38. Michael Romeo, Nov. 22, p. 114.
39. Butts, Nov. 22, p. 108.
40. Major, Nov. 22, p. 151.
41. *Ibid.*
42. Lee, Nov. 21, pp. 46-49.
43. *Bergen Record*; Oct. 24, 1967, p. 2.
44. Volk, Nov. 22, p. 16.
45. *Id.*, p. 28.
46. Staff interview with Frederick Lee, John Pitman, Eddie Jones, October 24, 1967.
47. *Ibid.*, Lee, Nov. 21, p. 38.

48. Lacey, Nov. 21, p. 86.
49. *Zbid.*, *Bergen Record*, Oct. 24, 1967.
50. *Bergen Record*, July 22, 1967.
51. *Lee*, Nov. 21, p. 39.
52. *Bergen Record*, July 22, 1967.
53. Volk, Nov. 22, p. 15.
54. *Lee*, Nov. 21, pp. 38-39; Volk, Nov. 22, p. 17.
55. *Lee*, Nov. 21, p. 41.
56. *Crawley*, Nov. 21, pp. 10-11.
57. Volk, Nov. 22, p. 17.
58. *Ibid.*
59. *Romeo*, Nov. 22, p. 120; *Lee*, Nov. 21, p. 41.
60. Volk, Nov. 22, p. 22.
61. *Zbid.*
62. *Id.*, p. 28.
63. *Id.*, p. 10.
64. *Id.*, p. 22.
65. *Id.*, pp. 21-22.
66. Volk, Nov. 22, p. 18.
67. Staff interview with Mayor Volk, Oct. 18, 1967
68. Record of Cases. Municipal Court City of **Englewood**, Arrest date, July 22, 1967-July 26, 1967.
69. Volk, Nov. 22, p. 32.
70. *Id.*, pp. 32-33.
71. *Id.*, p. 14.
72. *Id.*, p. 24.
73. *Id.*, p. 26.
74. *Romeo*, Nov. 22, p. 126.
75. *Harrington*, Nov. 22, p. 73.
76. Volk, Nov. 22, pp. 37-38.
77. *Harrington*, Nov. 22, p. 81.
78. *Romeo*, Nov. 22, pp. 128, 122; *Butts*, Nov. 22, pp. 103-106; *Crawley*, Nov. 21, p. 12.
79. Volk, Nov. 22, pp. 30-31.
80. *Bergen Record*, Oct. 24, 1967.
81. Volk, Nov. 22, p. 41.
82. *Id.*, p. 47.
83. *Id.*, p. 50.
84. *Bergen Record*, Oct. 24, 1967.
85. *Butts*. Nov. 22, pp. 105-106.

## WITNESSES

Hugh J. Addonizio . . . . .	Mayor, City of Newark
Preston Akridge . . . . .	Englewood Resident
Harold J. Ashby . . . . .	Chairman, New Jersey State Parole Board; President, Newark Board of Education
Carol Bartlett . . . . .	Teacher, East Orange New Jersey
Oliver Bartlett . . . . .	Program Director, James Weldon Johnson Com- munity Center, New York City
Albert Black . . . . .	Chairman, Newark Human Rights Commission; Executive Board Member, Committee of Concern
Reverend E. Wellington Butts, II . . . . .	Pastor, Bethany Presbyterian Church, Englewood
Brendan T. Byrne . . . . .	Essex County Prosecutor
George Cannon . . . . .	Manager, Hayes Homes Housing Project
Major General James F. Cantwell . . . . .	Chief of Staff, Department of Defense, State of New Jersey
Spurgeon Cameron . . . . .	Administrator, Middlesex County Economic Opportunities Corporation
George C. Campbell . . . . .	Captain, Plainfield Police Department
Janie Carter . . . . .	Housewife, Newark
John P. Caufield . . . . .	Fire Director, Newark
John O. Crawley . . . . .	Executive Director, Urban League, Bergen County
Robert Curvin . . . . .	Director, Rutgers Community Action Intern Program; former Chairman, C. O. R. E., Newark
Louis Danzig . . . . .	Executive Director, Newark Housing Authority
C. Malcolm Davis . . . . .	Chairman, Greater Newark Development Council
Dickinson R. Debevoise . . . . .	Trustee, Newark Neighborhood Legal Services
John DeSimone . . . . .	Patrolman, Newark Police Department
Bertha Dixon . . . . .	Luncheonette Owner, Newark
Reverend Herbert G. Draesel . . . . .	Episcopal Priest, Newark
Irving Engelman . . . . .	Director, Division of Public Welfare, Department of Institutions and Agencies, State of New Jersey
Louise Epperson . . . . .	Newark Resident
Ruby Evans . . . . .	Housewife, Newark
John J. Farrell . . . . .	Chief Examiner and Secretary, Civil Service Commission, State of New Jersey
Pedro Felix . . . . .	Owner, Felix's Luncheonette, Newark
Nancy Ferguson . . . . .	Owner, Retail Furniture and Appliance Store, Newark
William Fields . . . . .	Bartender, Newark
John A. Fitzsimmons . . . . .	Retired State Police Major; Member of the Commission's Staff
Frances E. Ford . . . . .	Newark Resident
Major Victor Galassi . . . . .	New Jersey State Police
Eddie Hardy . . . . .	Owner, Womans Apparel Shop, Newark
Thelma Hargrave . . . . .	Headstart Teacher, Newark
William Harrington . . . . .	Captain, Englewood Police Department
Earl Harris . . . . .	Former Administrative Aide to Mayor Hugh J. Addonizio
Joseph E. Hayden, Jr. . . . .	Newark Resident
Thomas E. Hayden . . . . .	Author; Member, Economic Research and Action Project
Alfred Henderson . . . . .	Photographer, Newark
Lieutenant Daniel S. Hennessey . . . . .	Plainfield Police Department
Thomas M. Henry . . . . .	Inspector, Newark Police Department
George F. Hetfield . . . . .	Mayor, Plainfield
Lawrence Hogue . . . . .	Chairman, Greater Newark Chamber of Commerce
Charles R. Howell . . . . .	Commissioner of Banking and Insurance, State of New Jersey
Richard J. Hughes . . . . .	Governor
Herman W. Jackson . . . . .	Owner, Bakery Shop, Newark

Joel Jacobson . . . . . President, New Jersey Industrial Union Council,  
AFL-CIO

Reverend Benjamin F. Johnson . . . . . Minister, Metropolitan Baptist Church, Newark

Robert H. Johnson . . . . . Study Co-ordinator for Special Services, Board of  
Education, Newark

LeRoi Jones . . . . . Author

Colonel David B. Kelly . . . . . Supelintendent, New Jersey State Police

Marian Kidd . . . . . Executive, Tri-Party Board, Area Board No. 3,  
Representative for U. C. C., Newark

Enez King . . . . . Cleaning Store Owner-Operator, Newark

Sergeant Robert F. Kitzler . . . . . New Jersey State Police

Lawrence F. Kramer . . . . . Mayor, Paterson

Shirley M. Lacy . . . . . Englewood: Member of the Board, Bergen  
County Community Action Program

Frederick D. Lee . . . . . Community Development Aide, Bergen County  
Community Action Program, Englewood Center

John Madden . . . . . Chiet, Englewood Police Department

Russell Major . . . . . Housing Authority, Englewood

Donald Malafronte . . . . . Administrative Assistant to hlayor Addonizio

Kaymond F. Male . . . . . Commissioner, Department of Labor and  
Industry, State of New Jersey

Carl L. Marburger . . . . . Commissioner of Education, State of New Jersey

Leo McCallum . . . . . Member, "The Nation of Islam"

Dorothy McClendon . . . . . Housewife, Newark

Lloyd McCorkle . . . . . Commissioner, Department of Institutions and  
Agencies, State of New Jersey

Colonel Charles A. McLean . . . . . New Jersey Army National Guard

Olivia McRimmon . . . . . Newark Resident

Kenneth C. Melchior . . . . . Inspector, Newark Police Department

William A. Mercer . . . . . Co-ordinator, Business Industrial Co-ordinating  
Council, Newark

Charles E. Miller . . . . . Member, Human Relations Committee, Plainfield

Robert I. Miller . . . . . hlayor, Englewood

Robert Nelson . . . . . President, Teen Corps, Plainfield

Willie J. Odom . . . . . Owner, Card and Gift Shop, Newark

Major Eugene Olaff . . . . . New Jersey State Police, Operations Officer

David Perez . . . . . Executive Director of FOCUS, a Newark Organ-  
ization of Spanish-speaking residents

Laura Peters . . . . . Owner, Tailer Shop, Newark

Robert H. Pitts . . . . . Owner, Pet Shop, Newark

Vito M. Pontrelli . . . . . Patrolman, Newark Police Department

John L. Redden . . . . . Deputy Chief, Newark Police Department

George C. Richardson . . . . . Assemblyman, Legislature, State of New Jersey

Michael Romeo . . . . . Investigative Keporter, The Bergen Record.  
Hackensack, New Jersey

Carmen F. Rosa . . . . . Patrolman, Plainfield Police Department

Norman N. Schiff . . . . . Corporation Counsel, City of Newark

Elmo J. Sessoms . . . . . Owner, Century Appliance Service

Arthur J. Sills . . . . . Attorney General, State of New Jersey

John W. Smith . . . . . Taxi Driver, Newark

Kichard Spellman . . . . . Student, East Orange High School

Dominick A. Spina . . . . . Director. Newark Police Department

Larrie Stalks . . . . . Commissioner of Health and Welfare, City of  
Newark

Dr. George Sternlieb . . . . . Professor, Graduate School of Business Adminis-  
tration, Kutgers the State University

Joel Sterns . . . . . Deputy Commissioner, Department of Com-  
munity Affairs, State of New Jersey

Timothy Still . . . . . President, Board of Trustees, United Community  
Corporation

Malcolm Talbott . . . . . Vice-President, Rutgers the State University,  
Newark Campus; Co-Chairman Committee of  
Concern, Newark

John A. Thomas . . . . .	Title I Co-ordinator, Central High School, Newark
James I. Threatt . . . . .	Executive Director, Newark Human Rights Commission
Franklyn Titus . . . . .	Superintendent of Schools, Newark
Austin N. Volk . . . . .	Assembly, New Jersey Legislature; former Mayor Englewood
James Walker . . . . .	Assistant Director, Total Manpower Development Center, Newark
Courtney A. Weekes, Jr. . . . .	Owner, Courtney's Very Bright One-Hour Cleaners, Newark
Donald M. Wendell . . . . .	Former Acting Executive Director, United Com- munity Corporation, Newark
Dennis A. Westbrooks . . . . .	Clergyman, Newark
Harry L. Wheeler . . . . .	Instructional Staff, Newark Public School System
Thomas J. Whelan . . . . .	Mayor, Jersey City
Esta Williams . . . . .	Hayes Homes Tenants League, First Vice- Chairman
Bow Woo Wong . . . . .	Laundry Owner-Operator, Newark
Dr. Nathan Wright, Jr. . . . .	Author; Executive Director, Department of Urban Work, Episcopal Diocese, Newark
Paul N. Ylvisaker . . . . .	Commissioner of Community Affairs, State of New Jersey



## EXHIBITS

C-1	9-7-67	Table of Organization, New Jersey State Police
C-2	9-7-67	State Police Personnel Roster
C-3	9-19-67	Minutes of Meeting with Gov. Hughes and Mayors of Newark, Trenton, Camden, Elizabeth, Jersey City and Paterson
C-4	9-19-67	State Police Survey of Cities 1965
C-5	9-19-67	State Police Manual on Riot Control
C-6	9-19-67	State Police Survey of Cities 1966
C-7	9-19-67	State Police Survey of Cities 1967
C-8	9-19-67	State Police Logs, July 12, 1967
C-9	9-22-67	Department of Institutions and Agencies Exhibit 'Re: Parolees
C-10	9-22-67	Division of Welfare Statistics on Welfare Applications, City of Newark
C-11	9-26-67	Map of Newark Depicting State Police Operation during the riots
C-12	9-26-67	State Police Troop Assignment and Map of areas patrolled in Newark
C-13	9-26-67	Film made by State Police during rioting in Newark and Plainfield (Seen by Commission but not in its possession)
C-14	9-26-67	Report of Sniping incidents made to State Police by Newark Police and Fire Departments, and Troops A, B and C of the State Police
C-15	9-28-67	State of New Jersey Civil Service Circular No. 90, "Employment of Persons Who Have Been Convicted of Certain Offenses"
C-16	9-29-67	Film made by WCBS-TV During Early evening of July 13 in Front of Fourth Precinct, Newark (Seen by Commission but not in its possession)
C-17	10-3-67	Report to the Governor's Select Commission on Civil Disorders by Dickinson R. Debevoise, Member, Board of Trustees, Newark Legal Services Department
C-17A	10-9-67	Map of Plainfield submitted by State Police
C-18	10-13-67	Statement of Timothy Still, President, Board of Trustees, United Community Corporation, Newark
C-19	10-13-67	"The Crusader", July 1967. Newspaper published by United Community Corporation, Newark
C-20	10-20-67	After Action Report. State of New Jersey Department of Defense
C-21	10-20-67	NJARNG Regulation No. 120-5. "Emergency Plan for Domestic Disturbances"
C-22	10-20-67	New Jersey Department of Defense, General Order No. 28. Order to Active Duty of National Guard, July 14, 1967
C-23	10-23-67	Map of Newark and its urban-renewal projects with indications of damage done during riots
C-24	10-24-67	Instructions issued by Newark Fire Department on Public Disorders
C-25	10-27-67	Leaflet "Stop Police Brutality. Come out and join us at the mass rally, 4th Precinct", July 14, 1967
C-26	10-30-67	Petition for "Canine Corps"
C-27	10-30-67	Newark Police Table of Organization, 1965
C-28	10-30-67	Local Announcement to Picket 5th Precinct, June 29, 1964
C-29	10-30-67	Photograph taken outside 4th Precinct
C-30	10-30-67	Photograph taken outside 4th Precinct
C-31	10-30-67	Picture of Felix Neal, Jersey City Lawyer at 5th Precinct Demonstration, June 1964
C-32	10-30-67	"Studies on the Left". Norm Fuchter and Robert Kramer
C-33	10-31-67	Incident Report, Regarding Arrest of John William Smith
C-34	11-6-67	Document "Mayor Hugh J. Addonizio's Statement on a Police Review Board for Newark", September 15, 1965
C-35	11-6-67	Newark Police document "Application for Police Community Relations Training Program"
C-36	11-6-67	Documents relating to Robert Curvin and Congress on Racial Equality
C-37	11-6-67	Document relating to the Blackman's Volunteer Army of Liberation and Hassan Jeru-Ahmed
C-38	11-6-67	Documents with reference to Thomas Hayden and Students for a Democratic Society
C-39	11-6-67	Documents with reference to Newark Community Union Project
C-40	11-6-67	Documents with reference to the Negro Labor Vanguard

C-41	11-6-67	Document "Policy of the Newark Police Department", dated July 1, 1963
C-42	11-6-67	Two leaflets with instructions on making "Molotov Cocktails"
C-43	11-6-67	Letter from Police Athletic League President Anthony Giuliano to Sergeant Shriver concerning U. C. C. interference in P. A. L. programs, Aug. 18, 1967
C-44	11-10-67	Proposed Police Complaint Form, Plainfield
C-45, C-46, C-47	11-13-67	Photos submitted by Elmo Sessoms of damage done to plate glass windows by bullets
C-48	11-14-67	Statement of Mayor Hetfield "The Police Role in Enforcing the Law and Preserving Order"
C-49	11-14-67	Recommendations of Mayor Hetfield; "Suggested Corrective Measures to Prevent Future Riots"
C-50	11-17-67	Memo on Hate Literature prepared by Det. William Millard, Newark Police Department. November 7, 1967
C-51	11-17-67	Notice on Leroi Jones' Imprisonment
C-52	11-17-67	Memo on Hate Literature prepared by Det. Frederick Rothlein, Intelligence Unit, Newark Police. Nov. 7, 1967
C-53	11-17-67	"Blackman's Defender Newsletter," Oct. 21, 1967
C-54	11-17-67	Pamphlets and Leaflets on Black Power Rallies collected by Director Spina
C-55	11-17-67	Newark Police Memo Re: Barringer High School, 10/10/67 with attached correspondence
C-56	11-17-67	Newark Police Memos Re: Arrest of Black Muslims, Det. Hedgespeth to Lt. Ferrante
C-57	11-17-67	Newark Police Manual on Riot Control
C-58	11-17-67	Governor Hughes' Riot Proclamation, August 8, 1967
C-59	11-20-67	Grievance Complaint presented by Albert Black, July 15, 1967
C-60	11-24-67	Riot Information provided by Patrolman Donald Tucker, Plainfield Police Department. July 22, 1967 (Sunday Afternoon)
C-61	11-24-67	Riot Information provided by Patrolman Donald Tucker, Plainfield Police Department, July 22, 1967 (Sunday Evening)
C-62	11-24-67	Riot Information provided by Robert W. Lee, Investigator, Union County Prosecutor's Office, July 21, 1967
C-63	11-27-67	Essex County disposition of bail hearings, presented by Brendan Byrne
C-64	11-27-67	Statement of Paul N. Ylvisaker Re: Plainfield Riots, Nov. 18, 1967
C-65	.....	Number 65 Not Used
C-66	11-29-67	Arrest Reports prepared by Newark Police Department of Total number of persons arrested during riot
C-67	11-29-67	Police Athletic League Summer Neighborhood Block Recreational and Improvement Frontier Club Program
C-68	11-29-67	Newark Star Ledger article "Hughes sees no repetition of last summer's riots" Oct. 22, 1967
C-69	11-29-67	Letter to the Editor of Newark paper from William Hicks, Newark Police Department, July 25, 1967
C-70	11-29-67	Letters, Stating Principles of Newark Association for Community Reform
C-71	11-29-67	Memos to Director Spina on White Indignation Group
C-72	11-29-67	Information provided by Director Spina on "Loyal Americans for Law and Order"
C-73	11-29-67	Training pamphlet compiled by Mr. Thomas Hayden, July. 1965
C-74	11-29-67	Daily News clipping submitted by Director Spina on Barringer School problems, Oct. 12, 1967
C-75	11-29-67	Rowland Evans and Robert Novak editorial, November 26, 1967
C-76	11-29-67	Newark Evening News article, November 28, 1967—"Charge Med School Use of Funds Illegal"
C-77	11-29-67	Newark Evening News article, November 28, 1967—"Planners call med school site blighted"
C-78	12-4-67	Remarks by Mr. Irving Engleman, Division of Public Welfare, State of New Jersey, October 27, 1967
C-79	12-4-67	Division of Public Welfare. State of New Jersey, Summary of assistance activity for the month of June, 1967
C-80	12-4-67	Division of Public Welfare, State of New Jersey, Public Welfare statistics for month of July, 1967
C-81	12-4-67	Division of Public Welfare, State of New Jersey. Public Welfare statistics for month of January, 1967

C-82	12-4-67	Division of Public Welfare, State of New Jersey, General Assistance Program—Statement reporting number of persons aided Dec., 1966
C-83	12-4-67	Division of Public Welfare, State of New Jersey, General Assistance Summary Jan.-Dec. 1966 with commitment and case load
C-84	12-4-67	Division of Public Welfare, State of New Jersey, Publication: "Recommended Basic Standards for Family Day Care"
C-85	12-4-67	Division of Public Welfare, State of New Jersey, Publication: Facts About Family Day care (For parents who provide Day Care)
C-86	12-4-67	Division of Public Welfare, State of New Jersey, Publication: "Facts About Family Day Care (For Parents Whose Children Use Family Day Care)"
C-87	12-4-67	Division of Public Welfare, State of New Jersey, Publication: "Day Care"
C-88	12-4-67	Division of Public Welfare, State of New Jersey, Section 317; Categorical Assistance Budget Manual
C-89 to 103	12-7-67	Documents submitted on behalf of the Committee of Concern
C-104	12-7-67	Committee of Concern Document "A call for Urban Coalition"
C-105	12-7-67	Statement of Committee of Concern for release December 8, 1967
C-106	12-7-67	List of Complaints submitted by Maj. Galassi, New Jersey State Police
C-107	12-7-67	List of Cars deployed in Newark area by New Jersey State Police
C-108	12-8-67	Photograph of windows riddled by bullets, submitted by Mr. Earl Harris
C-109	12-11-67	Letter from General Cantwell, New Jersey National Guard, Re: Amount of ammunition expended during Newark-Plainfield civil disorders Nov. 9, 1967
C-110	12-11-67	Letter from Dr. Paul O'Rourke to Paul Ylvisaker Re: Credentials of Mr. McDonald, Oct. 10, 1967
C-111	1-4-68	"Muhammad Speaks", Newspaper submitted by Leo McCallum, Dec. 8, 1967
C-112	1-4-68	Autopsy Reports on individuals killed during riots
C-113	1-4-68	Ballistic Reports (Newark Police)
C-114	1-4-68	Ballistic Reports (Essex County Prosecutor's Office)
C-115	1-4-68	Seven incident reports from Newark Police
C-116	1-4-68	Report concerning Exhibit C-115
C-117	1-4-68	Chart of homicides that occurred during the Newark Riots
C-118	1-4-68	Affidavits from the Newark Neighborhood Legal Services
C-119	1-4-68	Memo on ammunition expended by the State Police during the Newark Riots, Dec. 29, 1967
C-120 and 121	1-4-68	Two photographs of M-1 Bullet clip re: testimony of Miss Nancy Ferguson

## CONSULTANTS

Professor Leonard Chazen; Rutgers the State University, Law Faculty, Newark Campus

Dr. Sol Gordon; Professor of Education, Yeshiva University, New York, New York

Dr. John Henry Martin; Senior Vice President, Responsive Environments Corporation;  
formerly superintendent of Schools, Wayne, New Jersey, Mt. Vernon, New York

Professor Donal E. J. MacNamara; John Jay College of Criminal Justice, City University  
of New York

Dr. Joseph D. Pikus; Director, Hospital and Health Council of Metropolitan New  
Jersey, Inc.

Dr. George Sternlieb; Professor, Graduate School of Business Administration, Rutgers  
the State University

Dr. Nathan Wright; Executive Director, Department of Urban Work, Episcopal Diocese,  
Newark

Dr. Alonzo S. Yerby; Head of the Department of Health Services Administration, Harvard  
School of Public Health

## SUPPORTING STAFF

Maxine Bailey

Marion Butler

Paula Faccione

Patricia Kingsley

Mrs. Theresa Levine

Mrs. Koseann Cancellieri Restivo

Marie Rosamilia

Theresa Woods

Mrs. Mary Yeomans

Ronald Bailey, *Technical Assistance*

Burke Uzzle (Magnum), *Photography*

Robert Essman, *Map*

**STATEMENT BY GOVERNOR RICHARD J. HUGHES  
TO THE GOVERNOR'S SELECT COMMISSION FOR THE  
STUDY OF CIVIL DISORDER IN NEW JERSEY**

New Jersey has experienced a tragedy which, to paraphrase the President of the United States, no state should have to live through: a time of violence stalking the streets of cities in our State, a breakdown of law and order never before experienced in our history.

The aftermath of this deeply troubling eruption gives rise to a fixed determination that never again, if it is within our capacity to prevent it, shall such a tragedy occur. It was with the urgency of this problem in mind that I asked the distinguished members of this Select Commission to serve our State by examining the causes, the incidents, and the remedies for the civil disorders which have afflicted New Jersey.

In considering the magnitude and the shock of these occurrences, I have been recalling some very meaningful statements of leaders of this State and nation, for what has happened in New Jersey in many respects finds a parallel in what has happened in other parts of America. And so, in a sense somewhat different and more tragic than the reference of my distinguished predecessor Woodrow Wilson, New Jersey might be considered the laboratory state of the nation, and even as it has suffered from an illness common to that nation, so it may find the way to a cure for this grave and widespread affliction.

And another American President, John F. Kennedy, once said that, "The Chinese word 'crisis' is composed of two characters, one signifying danger and the other signifying opportunity . . . the (times have brought us) both danger and opportunities. Our task is to overcome the dangers in order to see the opportunities."

Thus, as you undertake these serious deliberations on behalf of your fellow citizens, you will certainly be considering the dangers to which New Jersey has been exposed as well as the opportunity which lies within our reach to make sure that we surmount these dangers not only for the benefit of New Jersey but indeed for the nation.

Some people say, and I must agree to a point, that these problems have been studied at length and that in many respects there is not much new that we can learn about these disorders and their underlying causes. However, I do believe that the clear and credible judgment of a distinguished body such as this Select Commission should examine this matter from the vantage point of the unhappy intimacy we have had with it in New Jersey to the end that maximum light may be shed upon what may be the manifestation in New Jersey of an American problem.

It is the solution of these problems to which I hope the Commission will direct its attention in the months ahead, for what I am seeking, and what the people of New Jersey expect, is not a meaningless and detailed repetition of studies, but a realistic analysis of the disorders which erupted in New Jersey and practical proposals which, hopefully, will prevent their recurrence in our State.

It is important that the people of New Jersey be given a full, impartial report on the events in Newark and other communities in our State. It is necessary that the causes of these disorders, as seen by the Commission, be fully and objectively explored. But it is most important that the Commission, in its maturity and wisdom and with all the generous devotion which its members have so often given the well-being of New Jersey, shall point the way to the remedies which must be adopted by New Jersey and by the nation to immunize our society from a repetition of these disasters.

In this connection we may recall another statement by Woodrow Wilson to the effect that:

"Government is not a warfare of interests. We shall not gain our ends by heat and bitterness, which make it impossible to think either calmly or fairly. Government is a matter of common counsel, and everyone must come into the consultations with the purpose to yield to the general view, the view which seems more nearly to correspond with the common interest."

Thus, as I conceive the mission of this body, you will involve yourselves not so much with recriminations from the past as with hopes and plans for the future. By this I do not mean that I expect the Commission to avoid a plain statement of whatever it determines to have been the causes of the disorders, but rather to rest upon that foundation of causal relationship a thoughtful

declaration of those steps which are advisable to eliminate such causes and hence to prevent such disasters.

For example, it is more than likely that among the major causes of these tragedies has been a lack of communication between men who are or should be well disposed toward each other. It should be a major order of business for you to determine whether there indeed has been adequate communication—and full, sympathetic and just discussion of problems and programs affecting minority groups in American life—between the people themselves and government at every level, as well as the business community, labor and other institutions. It must be determined whether the disorders in Newark and other areas were possibly, and to what degree, a matter of frustration stemming from an inability to obtain a fair consideration of the grievances of people in our predominantly Negro communities. I think it is a matter of common agreement that, even as communications between the nations of the world are necessary to understanding, so communication between fellow Americans in our pluralistic society is an indispensable prerequisite to understanding and, hence, to peace. In the connotation of a fair hearing and adequate communication, of course, we are not referring to a formalistic matter, but are really dealing with a sense of participation in which all Americans act toward American objectives together. We are not two nations or two cultures, as presently advocated by extremists who seek to divide America, but are rather, in the words of our familiar Pledge of Allegiance—"one nation, under God, indivisible, with liberty and justice for all."

Perhaps you will determine that this latter part of that expression, "with liberty and justice for all," has been forgotten by many of us, leading to the separation of Americans, a situation which must be remedied, and very quickly, if we are to be the "one nation" which we should be.

This clause, "liberty and justice for all," raises another question. Has any breakdown of this ideal contributed to the strife which many people believe exists between the police community and the community of the disadvantaged? What part of this reported estrangement is attributable to alleged police brutality, and what part of it issues from the growing sense of disrespect for all discipline and authority, centering upon the public representatives of that authority, namely the police?

How may this estrangement be remedied? Should there not be a meaningful reorientation, both of some members of the police community in their outward attitude to citizens of all races, colors and creeds, and by the same token a renewed insistence by society upon respect for those responsible for law and order, including the police? How may all this, if need be, be accomplished?

As you know, I have already indicated an important strengthening of our police training effort, including an active recruitment program of the State Police to reach into the Negro community for some of the fine young men who should be added to the ranks of police professionalism. And other means may be suggested by this Commission for the restoration of mutual confidence and respect by the public and police authority, as all elements of our population come to recognize in that authority not only the symbol of law and peace in every community but also the main hope for the protection of the rights of human safety and private property. This is another way of saying that in America every man and every family should be safe and not feel compelled to live in a state of armed preparedness but be able to depend upon society for the securing of that peace and order which should exist in every community. A strong America need not be an armed camp. In the Preamble to the Constitution, "We the people of the United States" designed that Constitution, among other things, to "insure domestic tranquility." And when we consider what the clause "We the people" means to most observers shocked by this tragedy, 98 per cent of the Negro and white communities alike, it is apparent that the restoration of law and order is the necessary goal of all but that small group of racists, white and Negro alike, who invoke violence and murder in our streets. This tiny minority openly proclaims its hatred of America and must be isolated for the protection of America.

But I should make it perfectly clear that I do not look upon this Commission as a grand jury or a law enforcement agency of any kind, to the end that its specific scrutiny of individual cases would or might interfere with the due administration of justice or unconstitutionally affect the rights of those who might be called upon to face the bar of justice. Rather, with regard to this whole area of police-community relations, I would hope that, while a full review of the reports and treatment of specific cases and incidents may be necessary, and while, indeed, the fullest communication between the Commission and the public may be advisable, the Commission will direct itself primarily to a study and conclusion as to the general causes underlying whatever conditions it finds to exist, and concern itself, too, with recommendations to eliminate such causes.

Nor can the work of this Commission be complete without equal attention to the economic and social factors surrounding these disorders. A host of questions confronts you here—the unemployment factor; the ability of a member of the Negro community or a member, whatever his race, of the impoverished community to obtain a decent job; the matter of adequate training for those who would actively seek work but do not have the skills; the participation of the business community in efforts to seek out qualified people for positions; the degree of success or failure of government, business, labor and other institutions to really do something about reaching into the community with job opportunities so that all Americans can participate; and other basic relationships between the business community and citizens, regarding such things as cost to the consumer for basic commodities, consumer frauds and the like.

Many opinions have indicated that one of the causes of social collapse in our communities has been the breakdown in the family structure. Hence it may occur to the Commission to examine this family breakdown, how the family may be restored, and whether existing welfare programs lend maximum opportunity and stability to the family unit.

The fulfillment or nonfulfillment of public policy, both on the State and Federal levels, with regard to housing, education, employment and general economic stability are other matters which will occur to the Commission in determining the root causes of the situation in which our society finds itself, with the dangers it presents both to the public order and to the realization of the American dream of equality and full opportunity which has been much too long in the attainment.

What is the adequacy or inadequacy of education in New Jersey today? This Commission could never hope to finish its task without an extensive study of the problems of education confronting those in our predominantly Negro communities. Once again, I am not speaking here of theories and studies which are frequently overworked. What I am concerned about is the real and immediate problem of providing adequate facilities and a high quality of education for the young people who should one day be the leaders of our communities and for the citizens who want to be equipped with the basic skills to obtain a decent job.

We must never forget that the training of our children has a decisive impact, for good or ill, upon those who will be the adult citizens and the leaders, for good or ill, of tomorrow's New Jersey society. Society must extend itself to reach out for these young minds with adequate education, with decent treatment, with all the tools at our command, for if we leave a vacuum it will surely be filled by the extremism of the times. After all, these young people are Americans and they are worth fighting for and this, of course, means that we must see that each receives the highest level of meaningful and relevant education.

I am sure you will agree that this New Jersey problem cannot be considered as though New Jersey were a strange island separated from the nation of which it is a part. Consequently, I will ask the Commission to consider the posture in which the country finds itself today and the impact which those correct or mistaken solutions can have upon the problems of New Jersey.

Shall the nation adopt merely a repressive attitude, as though by increased riot control training of National Guard and police alone it can contain the disorders which must surely occur if matters stand as they are now? Should it not, giving due emphasis to these necessary protections to the peace and order of society, concentrate with utmost vigor upon the eradication of evils which exist so notoriously as almost to be beyond the necessity of proof?

For example, consider the situation of Newark, the scene of an American disaster which has shocked the nation, as portrayed in its application under the Federal Model Cities law, by other sources:

Among the nation's largest cities with a population upwards of 400,000 people, it has the heaviest property tax burden in the nation; it has the sharpest shifts in population; it has the highest crime rate per 100,000 population; it has the highest rate of substandard housing; it has the highest rate of venereal disease; it has the highest rate of increase in tuberculosis; it has the highest rate of maternal mortality and the second highest rate in infant mortality; it is second highest in population density, and second highest in birth rate; it is seventh in the absolute number of drug addicts.

Newark's school system, now at 70,000 pupils, expects an additional enrollment of 10,000 this year; it is short several hundred certified teachers; there is a yearly turnover in the school system of 44 per cent—pupils moving from school to school or into the system from the outside; one-third of the pupils each year are new arrivals; the cumulative dropout rate between the years 1962-1966 was 32 per cent. No new public school buildings were built in Newark between 1930 and 1955; three or four now in use were built before the turn of the century, and most of

the schools are more than fifty years old. Unless nearly three hundred new classrooms are built or otherwise made available for next year, large numbers of youngsters will have to go on triple sessions, meaning three hours of school per day per youngster.

Is it not clear, in consideration of these facts, that we have fallen far short of the mark in our quest for excellence and the opportunity for a decent life and a meaningful education for every citizen? I ask this Commission to determine not only the deficiencies, not only the distance we have yet to go, but also, and more importantly, how we and the nation may promptly traverse this distance and reach the goal which America must seek.

I have not undertaken to describe the full dimensions of the problem which your State has placed before you. You are, truly, probing into the soul and future not only of New Jersey but of the nation. Thus you can understand the importance of the mission which you are undertaking so generously and with such determination. I offer you all of the assistance that State Government can provide. I commend you for your devotion to the State which we all love so much, and I encourage you upon the fulfillment of a mission which is most important to its future.

The motto of one of our sister states is this: "The life of the land is the pursuit of righteousness." In a real sense, your mission for New Jersey is the pursuit of righteousness, not only for the securing of public order but for the attainment of social justice on which it ultimately must depend.

